

![A picture containing sky, outdoor, stone

Description automatically generated](data:image/jpeg;base64,/9j/4AAQSkZJRgABAQEASABIAAD/4TLoRXhpZgAATU0AKgAAAAgADgALAAIAAAAkAAAIwgEPAAIAAAAGAAAI5gEQAAIAAAAQAAAI7AESAAMAAAABAAEAAAEaAAUAAAABAAAI/AEbAAUAAAABAAAJBAEoAAMAAAABAAIAAAExAAIAAAAkAAAJDAEyAAIAAAAUAAAJMAE7AAIAAAABAAAAAAITAAMAAAABAAIAAIKYAAIAAAABAAAAAIdpAAQAAAABAAAJROocAAcAAAgMAAAAtgAAAAAc6gAAAAgAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAFdpbmRvd3MgUGhvdG8gRWRpdG9yIDYuMy45NjAwLjE3MTIyAENhbm9uAENhbm9uIEVPUyAxMTAwRAAAAABIAAAAAQAAAEgAAAABV2luZG93cyBQaG90byBFZGl0b3IgNi4zLjk2MDAuMTcxMjIAMjAxNTowNToxMyAxMTozMDoyNgAAKIKaAAUAAAABAAATNoKdAAUAAAABAAATPogiAAMAAAABAAMAAIgnAAMAAAABAGQAAIgwAAMAAAABAAIAAIgyAAQAAAABAAAAZJAAAAcAAAAEMDIzMJADAAIAAAAUAAATRpAEAAIAAAAUAAATWpEBAAcAAAAEAQIDAJIBAAoAAAABAAATbpICAAUAAAABAAATdpIEAAoAAAABAAATfpIHAAMAAAABAAUAAJIJAAMAAAABABAAAJIKAAUAAAABAAAThpJ8AAcAAB2GAAATjpKGAAcAAAEIAAAxFJKQAAIAAAADODcAAJKRAAIAAAADODcAAJKSAAIAAAADODcAAKAAAAcAAAAEMDEwMKABAAMAAAABAAEAAKACAAMAAAABELAAAKADAAMAAAABCyAAAKAFAAQAAAABAAAyHKIOAAUAAAABAAAyMKIPAAUAAAABAAAyOKIQAAMAAAABAAIAAKQBAAMAAAABAAAAAKQCAAMAAAABAAAAAKQDAAMAAAABAAAAAKQGAAMAAAABAAAAAKQwAAIAAAAgAAAyQKQxAAIAAAANAAAyYKQyAAUAAAAEAAAybqQ0AAIAAABGAAAyjqQ1AAIAAAAMAAAy1OocAAcAAAgMAAALKuodAAkAAAABAAAQDAAAAAAc6gAAAAgAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAA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RtwB3GK2GaA7H5LlNw+Mbu2x5EIBcdz2puSYqMAZp78PgDDiky2jDjcKeF8OxcFnxMeL6MPyKZkj3rhjzTM9osQyOfpT8lu0Z9x70kID6H71cYzJqyqVDcSIiBICCmELbeBx9qJrh4+OMU8+48DH9KYmQgc96odhiBstkPEQTQclx6ng5qQutkEAGq7yTuo0R0YZFZjB3C6TMWNrVzHriIoySTTq6yJGFU4cOPy0tcgDAziqv097K84oN1cQtBFf7+MVFvcTScECoCyvjuQKPzGOSGY1fh8PNG8OasGNxmFmiMch0T7IFA4zRZG3Heo7yM/H+dR7i9MJIz2+ta+dLdOdquaMHh8pcxljopM06qcCo8l0fTtVdNqe9zg81GfUGY5Bq18kjhQNquHCxRkPqj5Kxa+aB+TmkHWCTnJxVbPduR71GkuSF7VWzDZ9StMmMyaBXT9RMoxkmm014M3Jxj61Sm4IXmiEpIz71cMEylX/uEuhCvZdWjlOSc/emJr6Ju4GKp3mJ4FBXI9zml/QgdVHcQc7SlcwXscZyvH1pyTWAcHJqkDHOB2pxI3kPr+lVOw7b1Kubi31laFZnVhRHUgwzkVXi1c+hp6HTnmX2pTFEP7lGzzEeJqXJqAJ45ojqm0cUxLo8yHsaaOnTHOQxrU3DxEalY3YqUbClIfU2cfmIFMm53dzTb2MsfJHFNPE6jtgCtLMKwaNWV2Ked1IMgagWBNRAxzRiU+h7U/IcEpxAsAp+TlfSgG2k1HMh7UDI3YUwYdkr5aCkiXIPrijWbHBAxUTzDilCTK1UYwdEWS1qNVMW9ULjavP0plgsh44+1Mg4HalCXHpStjy6tV3PDtHozBnuRQ/COewozMMURvCo4OKmaTYBQCGiU28Pl9xSNwpMs5akZYg4rU3bVZr18OyWSQMUCPrTEjsh5yKR55zx61L7IgGlJIwc0kuU74pnzmPbPFJacmhndeqjWUL6qQt2CORSxeow9AftUEy4OaTu+tVOaDurmuc1Tnv8ADAA8CkNeknI5qG2ccmk7iBRDWgaIl7ydSpn4rFLjuh61Xh8CjEm0596VwBRaXtVm1yopIulPtzVe0x9+KLzsetVcsdVfzHWrE3CtQaUY7VX+dgUfn49TSloTiQ7FSpMGkMgUd/rTHnE+tJafvk4pw8jqlLQlynPam8jP3pJlzxSWarA89VSI9bS93ORR+bTeaLzMf770S8IhtaJ9JOTzT8V1tPPNQvMwc0rzcDvVDyCrmCtbU1roDtikm53Go6y5omkBPeqdBsr9TupHnZbmhJOfvUZpsHiktPTgjqlohPmfy84pprnOaZaTIpOQTRBQpLMnPPaiL802XGeaDMM+lFpFKFpO6WWwaS0nNILfLSd22iSNkADunN+aLzM96beQE49KSG+9K4q1jCN1IE5B780v8QcVE3EUPNNV0rt9lIWTB4pxrnnmohlINF5hFKW2iDWymfiQV9KQZR64qM0maLzMZ+tKI0S53VPtKDTbPz24przAPWi83Iq1pLRoqnRl26cJx2FEe9I8zNDzeaUkpwzSglE0RakPJnjtTZkIqJq6FPGUD60QmwajM/8Av3ojIQKmUFTRS/xPFF+JUD0NRC5x9aBOBSlgTA9lLFwMUk3IxUYf0oi2FNLlFpi4qQ1xgfakiVSe3eo7MD2pOc1MuiUuoqWswNLEo9aiDHoe1GrkkcVW6PqFa152KnxzinBMoH3qvViPcUYkwfSqHMWhslmlPaYHtTEz+wGKaWfFGZhgetANpOCmpCfbimzJleKdllDE/wCdMbh9KsYdVTI3oiZ930NNtjNLb1psx1pDwFlcxx80gtjjiks59qcMfrSCuBRztSBjxV7JIb7UYkwfSkFcUlhkDvSOPdWNvon1kUnkUZ25zgc0wM0OT7mqaPRWkgjxJbgY45psrnv6UZO0UW/g02cgUqnNOYdk2yZbsBRMmD2z9aczRbqYTHqpygRQTZjx6UflArwMU4MfTNDsPSg6W0zYiN9k0Yht7UKdPbmhQa4oOoHdd82qR3IPtS4jk8+lRdrL2pYfA5rmklddoU2OIy/l5NGbWUcYIP0qPb3rROOfWre11RSvziqXOLdlY0NO6gJBKoOc0oFlHJOasZNRhZRwc/ao91LDKuVzmlEjjuE2QDYpmJXc/mxTwLjGcGowz6UoM60xKAAUlnOznaAfrTRb7UyxOTmmZGPoSBVscrm/tNKiaCN/7xamggnGQBRNADyMGoG1sEqzZ+vrQSeRTz29zWgTyb2sJwGHv9tX2KneSF7D9fam3UZyfSkRXeDy2aN7lM5J71pixzhYeFhn4K2v6R+KIurZyKUGUDtihvV+1IkyBx2p45mE/uIVOIwczW/sB9LKW90YxxzUCe+lJO0EVJK5HNIKgA1Y4wnYqqJuIaA1zPRQm1GWMZIPFRbrUTOPXmrOWFJVILDHaoj6RGF7k5qsBgdotfMky04KtM2aISVLk0ZgCQcgVHezkQZK1YJAdiqy1wOoTZckURo/LYDlSKUsDMMgUQ7sg5oJophxg8iiVNwzg81INvIf5aSY2HoatExVHKaTZSBEMc07BbgkcjFHFZvOpIxxS4bCSRivA/WqZJTX7qWmKPXVqkLHb24yWyftSpL+KIfIOaR/4flf+ZaafRp4zyBgVlAjO7lsdzG7MpSYNVjQDIyaX++U3ZC4xUBLCR24HHvRSWbwn0/SoY4+6TnTVsrL9+qwxjNPQ6p+IO0KBmqiOLaMtUqEjbheKpcxo2Wpkj9yVPkX5sMoY/Sm5bBJuWiAx+lMNqBto8qwzSBrTjG45FFpkGrUr2wO0eE6dGhfhUIP0qO2gxxH5g2frUqPXVP5hilNrMbZzyPQVphx0rD4hYWHFcMhlA5TgCFXvosZzjNNNog5559KsVvEmPFLEPmjKkcV0GcQjJ8Wi48vCcT08QVFNYSRHGM5pJspO5Hert7dj3A4+tI8k+1aP1UZ2IWb9LK3Qg/NU4tHZ8e3rTg05lq2is5JvyrmltpsyD8hP25pTi47rMEwwmILbyGvQqhksnGDg+1Nvayf4TV69nJx8jf0pQ0+Vhnb29MVHYtlXYRjwchOXKfgVnfwbngKf6Uf4d4u/rVzIgJyRiosse9+AODSmYga0rmx2aFqtMZY/lzSo7NnOdn9qsNnlrklQaAO49+KzOxRA8IW2PBAu1KiPpLKvdcn0pn91HNWgVGPLH704rQLn/PFVR48j9wtXv4YDqw16qjfTgDyGpT6LxlT3q7eS2MWEfax/wAQqHcOqDvV7ce1woNpZ38LkZ/doqltGlHtShoUp9VqU93l8DJpf4jamd3PtUdiHjojHA0jU7KMvTkjfzA0P/DjY7gEVIXUGB9qUt9k5zVZxMw3AVowkR/uPy/hQW0CQD81NzaK8RzjP1q1/Hxr+bJpua9WQHH5TSjGPJ8TUTgWDUP+ipXhKEg8Gm2Qnkc1bTRxy7TTb20bIcDFW89tqkQOOiqmz6miLc8U9PEVY+wpg5FWit7VWU9kM0AaIk+1AnP0pz3U2Rg47UN3FJzg+9Ddn71WU9dUrPFEX96A7URYUzRogXVsj8wj3oeZ831pLDFJ5qogJ2nqUsvmi8wA0k5P2pByDijlVmcV4gnN9JMuDgUgsew5HeiZif1qAJc2qWWz+tETyfekdxQ3c1CKVjHZkrGaJjgfWjDYpLHdS2rS0dED60W/HHqaFJAx9aYlANIpHuxQDZpBojQ0TNsDVOFgKG7Ipkvj70N2DyQB96BTg3oU60gFJaQZprfyaTuLCp0UvonQ1AuNvcCmxnaMA5ojnn60FCErf/SiL9uTSeQaHp9KhKgCDN81EW3f60YHFEwG0VCQhuKSd3NExOM5pRA9TSWX61L1RDDSItRb6IjA78+1GoB7nFQ0lF3SPduGOSaJRu4NGo59QKSzEH2pLVldSjK4UUeNh9P1FFnjv+tAycc5JNDVA0NUe8eo5osgtnBpBcelDdn71FBqnBIP9+lAyBjTR5oi3GKQttOCRunvM54NH5mR3pkNg0C+TVRarg8pzdnvREYpAfAos8GhlRzmkvdQ7ikDOeKWBUJAUAJ2SWXNNsO9PHg03KM0MyDm6Gk0woMwxQcH0pO3NG0paUBgmgW20SjbRN89AORETRqERYEUnOaJ1JpBbaOKlqZO6dAHqe9DAzTYl5GaDSY5x3qWo5nUFL454ogfak+YCe9GSAM/7NBJy3AUEGkoU2zf3oU1qcsrukd6XFOLcZH1qp84qfpS1uD9qyGNbhNorMT5OKkQ3ZJFVC3vIp5L4DvVboyrGyNPVXcB8ypkVsqJk47dqp7O9HA3AVPik38gk1lfavYQn3I3cAfpS4ZMKcqKYkIU8kZpYnSNc7hmqybFJwkycn2FRp32HAwKXd3ynPNV13qIOcVojBVb3BPO+W5fP9qIOu/JJ/rUAXjM3FCSV8ZyKvAKy5m7gKzyjISCMD3ppriNSMY+1VZkkkPfA9s0ZjYgFjx6fWrGjuVU517BWSX+44DYozIW/mqra4WMfKP60n8c6ZPbNXtisWskk7gSLVs16lv3Y5+lPQTLOm7PFZ+S7Ljk05bs0iMfM24Hv3pZIy0b0nheHfu1V/G0LA5xmkIEllZEH61QreuvrUyx142ikbQxPrVJZINQteaJ1NIAVrFZsGOeP9abubRSAOaRF1LHKPm+U9qS+qoWI3A5/tVFyA6q4tiIoIJZqMhuB9qDrBEvLdvamZ9diQAH5sd6g3usRTxkBArD1Bq9jZCVnkMIB2Vg9zb7c5P2piXUoSCAn6+tU733PHJon1Eu2SAPfArW3DuWJ08e1fJWiX6I3Cmn7q8hEAdRtc+gPaqJr0t24oxI0q8tRdBsXFLHN/awK2TVXQd+KW2qGQDODiqlZCpAzSnuO1VmEdFdznBuqtItTRc4GKM3UMgw2cn1HaqkXAH1NH5hJ+hpTEEzZSdlLeQBuDkUQnwhwQDUbzPr+lJkiOMlsZ+tEMF6lCR5A8ItP+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Case study report: Palestine

**Final evaluation of the UN Women's regional MENA programme: ‘Men and Women for Gender Equality’**

14th June 2022

Submitted by Nadia Saad, with Itad

Credit: ‘A young woman looking out over North Africa’ - David Walker

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Acronyms

BZU Birzeit University

CBO Community-Based Organisation

CEDAW Convention on the Elimination of All Forms of Discrimination against Women

CSO Civil Society Organisation

ET Evaluation Team

FGD Focus Group Discussion

GBV Gender-Based Violence

GEMS Gender-Equitable Men’s Scale

GEWE Gender Equality and Women’s Empowerment

IMAGES International Men and Gender Equality Survey

IWS Institute of Women’s Studies

KII Key Informant Interview

M&E Monitoring and Evaluation

MENA Middle East and North Africa

MoWA Ministry of Women’s Affairs

MoL Ministry of Labour

MWGE Men and Women for Gender Equality

NDC NGO Development Center

NGO Non-Governmental Organisation

PA Palestinian Authority

ROAS Regional Office for the Arab States

Sida Swedish International Development Cooperation Agency

ToC Theory of Change

WATC Women’s Affairs Technical Committee

UN United Nations

UNFPA United Nations Population Fund

UN Women United Nations Entity for Gender Equality and Empowerment of Women

Background and Context

The United Nations Entity for Gender Equality and Empowerment of Women’s (UN Women’s) Regional Office for the Arab States (ROAS) Men and Women for Gender Equality (MWGE) programme, funded by the Swedish International Development Cooperation Agency (Sida), seeks to understand and tackle the root causes of gender inequalities in the Arab States, including in Palestine. The programme has included research and data generation, especially through the International Men and Gender Equality Survey (IMAGES) study, evidence-based advocacy, community engagement on transforming gender norms and behaviour, as well as the establishment of networks. The programme has specifically included the engagement with men and boys for gender equality, including through positive parenting and fatherhood programmes as well as awareness-raising campaigns, such as the regional Because I Am A Man (BIAM) campaign.

Building upon the results of MWGE Phase I (2015–2018) which focused primarily on the IMAGES research and advocacy, Phase II of the programme (2019–2022) has expanded its implementation in Egypt, Lebanon, Morocco and Palestine to include community-level programming by selected community-based organisations (CBOs) on gender norms change. Phase II also included extending the IMAGES research to Jordan and Tunisia, thus expanding the programme to cover six countries in the region.[[1]](#footnote-2)

Sida approved Phase II in February 2019 and commenced implementation in March 2019. For Phase II, UN Women replicated and scaled up the most innovative and effective community-based practices on engaging men and boys in gender equality. Furthermore, a regional fatherhood campaign raised awareness on the critical roles of fathers in childcare, violence prevention and gender equality.[[2]](#footnote-3)

This case study report focuses on the programme in Palestine. In Phase I, UN Women collaborated closely with Promundo and the Institute of Women’s Studies (IWS) at Birzeit University (BZU), who were contracted by Promundo, to conduct research based on the data collected under the IMAGES survey.[[3]](#footnote-4) The NGO Development Center (NDC) was contracted by UN Women as an umbrella non-governmental organisation (NGO), and NDC partnered on this with the Women’s Affairs Technical Committee (WATC). Together, they provided small grants to Palestinian community-based organisations (CBOs) to implement community initiatives on promoting gender-equitable norms and behaviour, drawing on the findings of the IMAGES research.

Palestine context

Although the State of Palestine ratified the Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW) without any reservations, it still has not adapted its laws with CEDAW requirements, nor is it published in the national gazette. For example, the President has yet to approve the draft Family Protection Bill for women and family.

The Council of Ministers has approved the National Policy agenda- “Putting Citizens First” for 2017–2022. The Initiative obliges the government to enable women to live and work without discrimination and institutionalise gender mainstreaming in policymaking, planning and budgeting.[[4]](#footnote-5)

The Ministry of Women’s Affairs (MoWA) developed medium-term cross-sectoral national strategies to combat violence against women (2011–2019 and 2021-2023); it feeds into the sectoral strategies and the National Development Plan, and addresses United Nations (UN) Security Council Resolution 1325. Sectoral and cross-sectoral strategic planning includes 18 sectoral plans and three cross-sectoral plans.

Scope and Purpose

The purpose of the overall evaluation of which this country case study is a part of, is to reflect on the performance of the regional MWGE programme and respective UN Women national offices. The evaluation aims to review performance with respect to forthcoming strategic functions, ongoing accountability, enhanced transparency and broader learning.

Both the overall evaluation and the country case studies cover all dimensions of the OECD-DAC criteria across 9 evaluation questions (EQs).[[5]](#footnote-6)

The evaluation covers all activities planned and/or implemented during both phases of the programme – which extends from January 2015 to June 2021 – with a deeper focus on Phase II.

Research Methodology

The evaluation team (ET) used a variety of methods to allow for triangulation of findings, including the following:

* desk review for Phases I and II, including programme documents; monitoring, evaluation and learning (MEL) data; knowledge products and advocacy and communications products; as well as other relevant publications;
* primary data collection focusing especially on Phase II in both Gaza and West Bank, consisting of 10 key informant interviews (KIIs) and 6 focus group discussions (FGDs). The KIIs were conducted with key UN Women Country Office (CO) staff in Palestine, with staff from umbrella NGOs and implementing CBOs, as well as development partners (Annex 16). The FGDs were conducted with men and women involved as beneficiaries in the MWGE programme.

Limitations

The main limitations of the country-level evaluation related to the fact that much of the project documentation that was available for the various MWGE activities consisted largely of reporting of activities and outputs, rather than impact and outcomes. MWGE has also collected, through its regional office, data on impact from a knowledge, attitudes and practices (KAP) perspective which went beyond these requirements, and included a full census of all beneficiaries in Palestine. In terms of the media outreach, for example of the BIAM campaign, only reach figures are available, which do not give a deeper sense of the degree to which audiences engaged with, reacted to or retained key messages.

Strength of Data

Findings are colour-coded to indicate strength of evidence; this is not a judgement of whether a particular objective was met, nor is it a performance indicator.

* **Evidence** is reflecting data gathered from multiple sources such as desk review, FGD and KII with key stakeholders engaged in the programme (good triangulation).
* **Evidence** comes from multiple data sources (good triangulation) of lesser quality, or the finding is supported by fewer data sources (limited triangulation, e.g. documents from or KIIs with only one stakeholder category) of decent quality.
* **Evidence** comprises few data sources across limited stakeholder groups (limited triangulation) and is perception-based, or generally based on data sources that are viewed as being of lesser quality.

I: Relevance

EQ 1. To what extent are UN Women’s MWGE interventions aligned with regional and country contexts and addressing the priorities of stakeholders?

The programme is demonstrably relevant to the national context and aligns with national gender polices and priorities. This alignment and coherence was supported by intensive engagements with national civil society stakeholders, as well as with programme beneficiaries (to field test research instruments). However, the programme demonstrated limited consultations with government line ministries, and did not exploit the full potential of the Country Advisory Committee (CAC).

**Finding 1.1.: The programme is aligned with the national policies and the context of Palestine. Hence intervention objectives and design were sensitive to beneficiaries’ needs and responded to the Palestinian Authority’s (PA’s) gender equality policies and priorities when designing the programme.**

All stakeholders consulted during the evaluation reported that the programme is in line with national strategies and priorities in Palestine – specifically: the Palestinian National Agenda; the strategy of MoWA; the Palestinian Second National Action Plan on Women, Peace and Security for the implementation of UN Security Council Resolution 1325 and Subsequent Resolutions 2020–2024, particularly the Participation Pillar;[[6]](#footnote-7) and the draft Family Protection Bill, which is expected to provide measures to prevent gender-based violence (GBV) and to create an environment to protect and empower survivors of violence – but this law has not yet been endorsed.

GBV continues to be an issue of concern in Palestinian society, with a 2019 survey revealing that 29% of currently married or ever-married women experienced any form of violence by their husbands ‘at least once’, and that half of them opted to keep silent.[[7]](#footnote-8) PA government priorities have included ending violence against women, and other topics relevant to MWGE as priorities, even if the engagement of men and boys for gender equality has not been stated as explicitly as an aim in national policies and strategies.[[8]](#footnote-9) The Birzeit University (BZU) Institute of Women’s Studies (IWS) however critiqued that the MWGE programme focused on social norms while neglecting all the external factors that shape gender inequality, such as policies and practices of the PA and what it termed “Israeli settler-colonialism,” although the IMAGES study does have a chapter on the impacts of political violence.[[9]](#footnote-10)

All CBOs also confirmed that the programme interventions were relevant to men and women’s needs. For example, 3 civil society organisations (CSOs) in Gaza and the West Bank are searching for funding to continue engaging men in gender equality and reach a wider audience.[[10]](#footnote-11) A preliminary stakeholder analysis undertaken by UN Women also showed that UNICEF and UNFPA were marked as key partners[[11]](#footnote-12), although in practice dialogue with multilaterals focused in principle upon UNFPA and the ILO (as outlined the Country Advisory Committee (CAC) composition – although this committee was not activated[[12]](#footnote-13). At the start of Phase I, the CO consulted with the NDC and WATC, while for Phase II it had planning meetings with CBO partners (as a result of which, couples were added as target beneficiaries)[[13]](#footnote-14). On an ongoing basis, the CO has also built partnerships and consultation with organizations working on relevant issues including OXFAM, UNFPA, Kvinna till Kvinna, and ILO (Decent Work programme)[[14]](#footnote-15).Moreover, most of the programme participants mentioned that women in their communities suffer from different forms of violence.[[15]](#footnote-16) They also commented that women in their towns are deprived of their rights to inheritance and employment, as they usually work as teachers or at home.[[16]](#footnote-17) The participants stressed the programme’s relevance and recommended sustaining and expanding its activities, be it in terms of including more people, extending it to include people with disabilities, and reaching more geographical areas.[[17]](#footnote-18)

**Finding 1.2.: The programme is aligned with Sustainable Development Goal (SDG) 5: ‘Achieve gender equality and empower all women and girls’.**[[18]](#footnote-19)

In order to find out the gaps that show inequality between women and men, the programme conducted the nationwide IMAGES study which highlighted existing inequalities, obstacles to achieving SDG 5 and the social norms underpinning these. The programme worked on addressing various issues to promote equality between women and men, such as eliminating GBV, promoting women's rights to inheritance, preventing child marriage, as well as on promoting gender equitable parenting, and dividing domestic work more equally between women and men.[[19]](#footnote-20) Despite the importance of the topics covered by the programme, inequalities between men and women still prevail, and there is a growing need to reduce them and to promote equality in economic and social spheres, political decision making and leadership.[[20]](#footnote-21)

**Finding 1.3.: Key stakeholders (NDC, WATC, and implementing CSOs/CBOs) were consulted by UN Women to identify key priorities which guided the design of the programme.**

The UN Women country office confirmed that the programme consulted NDC and WATC at several meetings to discuss priorities to focus on in Phase I.[[21]](#footnote-22) Moreover, NDC, WATC and CBOs involved in Phase I were consulted to give their recommendations for Phase II priorities. The implementing partners highlighted that the first phase of the programme had focused heavily on institutional capacity building, and that therefore there was less need of a focus on these in the second phase. The implementing partners recommended that emphasis should instead be placed on the necessity of ensuring men fully participate in domestic work, in order to promote women’s rights. They also stressed that men’s participation in household chores presented a positive model that influences children’s behaviour later in life, when they see that the father respects his wife and participates in the housework like her and does not abuse his family members.

The programme also consulted with the beneficiaries to summarise the baseline measure of changes in attitudes and behaviours of gender norms among women, men, boys and girls in selected communities in Palestine through an adaptation of the Gender-Equitable Men’s Scale (GEMS), which was developed by Population Council/Horizons and Promundo.[[22]](#footnote-23)

Moreover, a series of roundtables with women’s organisations and youth-led groups were undertaken with aim of sharing thoughts on the promotion of women’s rights. For example, the “Teacher’s Village” organised a conference on volunteering with the youth group “Lissa mish Arfeen” (“we still don’t know”), which included discussions on how to enhance their youth focus by working with “Youth for Jerusalem Association”. The “Sawaed Youth Forum” and “Feena Alkhair” (“we do good”) youth group also aligned with UN Women and developed a MoU for sharing experiences and resources.[[23]](#footnote-24)

**Finding 1.4.: The programme had limited consultation with government line ministries, such as the MoWA and the Ministry of Social Development. The programme did not form an advisory committee to help guide design and implementation.**

One of the shortcomings of MWGE in Palestine was its limited consultation and engagement with key government ministries, such as the MoWA and the Ministry of Social Development. Unlike other Phase I countries, Palestine did not have an advisory committee which would have brought together government and civil society stakeholders. While the efficacy and effectiveness of these advisory bodies has varied between the different country contexts, it would have served as an advocate for the programme, ensuring the government’s ownership of gender equality interventions. Creating alliances with the government could have enhanced the programme’s effectiveness, institutional take-up and impact, and could have thus better contributed to mainstreaming gender equality perspectives into government decision-making processes and policies.

EQ 2. To what extent did UN Women’s MWGE programme adapt to respond to changing contexts?

The MWGE programme navigated an unstable political context as well as problematic Covid-19 lockdown procedures, primarily by manoeuvring onto online communications and discussion spaces, and by re-purposing funds for knowledge production and exchange. Nevertheless, some community backlash was evident which has encouraged both the country office and ROAS to document and learn from this experience by adjusting messaging expectations.

**Finding 2.1.: The programme adapted to the political context in Palestine. Although some activities had to be stopped in Gaza owing to Israeli hostilities, the programme was able to continue in the West Bank. The programme also had to navigate growing socially conservative backlash against work on gender equality.**

During the programme’s implementation, the region experienced political, economic and security context volatility. Palestine had been under enduring Israeli occupation throughout the programme. The UN Women country office confirmed that the programme remained relevant, although the context was evolving. In 2021 Israel waged war on Gaza, which had implications on the operational context. Yet the programme remained highly relevant,[[24]](#footnote-25) and CBOs managed to conduct the activities with minor issues by coordinating with NDC and programme participants.

The unstable context impacted the work on both the political and economic components of the programme. In 2020 the programme experienced challenges owing to the PA financial crisis, the Israeli threat of annexing parts of the West Bank, and the rapid deterioration in Israeli–Palestinian relations. With no access to Gaza because of the Israeli-imposed blockade, the programme in the West Bank used alternative methods to connect people from across Palestine. For example, as the programme faced difficulties in obtaining permission from the Israeli authorities for partners from Gaza to join learning meetings and capacity development events in the West Bank (as well as in other countries in the region), UN Women therefore organised separate meetings for partners in the West Bank and in Gaza and created online platforms so that Gaza participants could join discussions remotely[[25]](#footnote-26).

NDC and WATC confirmed that Gaza’s political context was challenging in Phase I. For example, the Gaza ‘March of Return’ demonstrations took place, which imposed high risk on project implementation. However, CBOs received funds and implemented their activities without significant delays. The WATC Coordinator in the West Bank stated that the teams did not meet face to face, owing to the separation of Gaza and the West Bank. Moreover, the violence in the West Bank affected roads, which sometimes prevented project coordinators from getting to work. However, as stated above, the teams converted their interactions to online fora.

Furthermore, demonstrations against CEDAW in the south of Hebron also negatively affected the implementation of projects activities there to a limited extent.[[26]](#footnote-27) Demonstrations partly impeded the implementation of media and awareness-raising activities in support of women's rights. The programme, however, continued to operate as such opposition merely indicated the dominant patriarchal structures in those communities, and it had a negligible effect on implementation. This was supported by the fact that members of Sawaed CBO from the Hebron area come from influential social and family backgrounds, and that it is well-respected for its work on women’s rights and youth work, so that they were able to recruit both men and women to participate in awareness-raising activities to reduce the impact of the ideas of opponents of CEDAW. They also used interviews on local radio to discuss and disseminate public awareness on women's rights[[27]](#footnote-28).

**Finding 2.2.: COVID-19 significantly impacted the programme implementation. For example, the lockdown delayed completing the training/home visits and peer-to-peer approach. Eventually the programme made some adjustments to be able to move forward, including using more online tools and utilising public and semi-public spaces, such as parks. During the lockdown, the programme worked with CBOs to develop high-quality social media products.**

The programme implementation adapted to the COVID-19 pandemic by using Zoom to implement activities, resulting in involving the whole family in the activities. UN Women supported its partners to cope with the needs and challenges of the era through different mechanisms and tools, including launching an awareness campaign, together with partner CSOs, on the importance of shared home responsibilities.[[28]](#footnote-29)

The COVID-19 pandemic underscored and heightened the importance of the programme as violence against women increased significantly during the COVID-19 pandemic.[[29]](#footnote-30) COVID-19 and subsequent counter-measures however also affected programme implementation in the West Bank, as some of the activities were delayed until the programme had adapted to using online platforms. The umbrella NGOs, NDC and WATC, quickly responded to the COVID-19 pandemic and developed alternative plans to implement activities via the Internet, especially couples’ meetings. Moreover, NDC and WATC cancelled some meetings they could not complete during the pandemic, such as home visits that were planned to be conducted by positive deviants with spouses participating in the programme, and family summer camps that had been planned to bring together young spouses and positive deviants. They also conducted activities targeting college students online, affecting the planned number of beneficiaries (400 out of 1000). The CBO Reform was able to continue its training using online platforms even if the lockdown delayed its completion. As the planned house visits were no longer possible in some areas, implementing partners also moved peer-to-peer and ‘positive deviant’ activities to other spaces, such as a public park in Hebron or communicating across rooftops.[[30]](#footnote-31)

Implementing partners were also able to use some of the funds from cancelled in-person activities to develop more media products and awareness sessions.[[31]](#footnote-32) The programme worked with CBOs to develop high-quality social media products during the lockdown, which were successfully acknowledged at national and regional levels.[[32]](#footnote-33) They also focused on creating media products, including video, murals, booklets and songs.

EQ 3. What is the comparative advantage of UN Women in leading the MWGE programme?

The comparative advantage of UN Women lies in its engagement of men and women as partners to change attitudes and behaviours on gender equality, underpinned by innovative methods and leveraging credibility with umbrella organisations and implementing CSOs and CBOs.

**Finding 3.1.: The comparative advantage of UN Women lies in its engagement of men and women as partners to change attitudes and behaviours on gender equality. UN Women particularly targeted men as change catalysts to achieve gender equality in conservative societies. It also used the peer-to-peer approach as an effective tool to reach and influence individuals and the wider community. Moreover, it ensured a transparent approach to reaching out to CSOs/CBOs, using calls for proposals and technical capacity. However, working through umbrella organisations also created distance between UN Women and beneficiaries.**

UN Women country office stated that the programme conducted its interventions with a systematic and more structured approach. It developed a knowledge base that other projects did not necessarily have, and its work was multi-faceted and looked at different actors. It reached the community and worked at grass roots level with the CBOs. UN Women led the regional efforts to address masculinity and target men and boys and women. Field teams confirmed that the men expressed their first-time involvement in such projects.[[33]](#footnote-34) Moreover, UN Women introduced the positive deviant approach and worked with different CBOs and feminist and women’s organisations such as NDC.[[34]](#footnote-35)

UN Women is well recognised and has partnerships or good relations with Palestinian ministries, especially MoWA (although these were under-utilised, as discussed above). It also works with CSOs on lobbying and response to policy level and has thematic experience in gender at national and local levels. In addition, it works through a non-governmental organised network that selects community organisations to implement their projects. Moreover, its work includes several layers of national and regional aspects and various organisations and beneficiaries.

NDC was selected through a competitive process and was seen by respondents as having been a good choice as an umbrella organisation.[[35]](#footnote-36) It has a good reputation for providing grants with the participation of CSOs and CBOs, and it has good experience in building the capacity of community organisations. NDC has implemented large grant programmes with funding from different donors, including the European Union, Sweden, Denmark as well as from Arab countries. UN Women chose to work through an umbrella organisation rather than directly with CBOs, as this allowed for an engagement with smaller and newer grassroots organisations which would not have been eligible for direct support from UN Women for administrative reasons. The contract with the umbrella organisation also stipulated that at least 60 per cent of funds go to the CBOs. However, having fewer layers between UN Women and beneficiaries/community-level implementers may be more effective.[[36]](#footnote-37)

EQ 4. How relevant were the programme intervention logic and Theory of Change (ToC)?

UN Women considers the ToC as being a strategic tool for monitoring assumptions and their reflection on outputs by developing measures to mitigate risk factors that may affect the implementation of activities and outputs. As regards results, UN Women collected figures and evidence that led to the updating of indicators at results level in cooperation with the monitoring and evaluation specialist at regional level. Overall, the programme activities and outputs were relevant to ToC outcomes.

**Finding 4.1: UN Women supported its partners to cope with the needs and challenges through different mechanisms and tools, including social media and an awareness campaign. UN Women, umbrella NGOs and CBOs confirmed that while the programme did adapt to the challenging political context by changing, cancelling or adjusting some activities, it did not change its overall approach.**

While there was limited detail in reporting documents reflecting on the maintenance or adjustment of the Theory of Change, the assumptions of the TOC remained true in practice. Assumption 1 of the ToC, that “CSOs [are] capable to deliver and committed to implementing community-based solutions in new locations,” held true as UN Women and the umbrella NGOs were able to build the capacities of implementing CSOs/CBOs, and all partners were able to respond effectively to the changed circumstances, including the pandemic.

Assumption 2 of the ToC, that “the political ecosystem continues to be stable and conducive to changes in policies and strategies” only held in part. The PA and much of civil society continued to be receptive to the aims of the programme. However, Israeli political and military threats and offensives, as well as political activities against the occupation restricted mobility and hampered implementation. For example, the umbrella NGOs and CBOs in the West Bank faced movement restrictions owing to: the Israeli threat of annexing parts of the West Bank; the Israeli military attacks on Gaza; the return marches, in which hundreds of young people were injured, a large number of whom became physically disabled; and internal challenges and demonstrations against CEDAW in Hebron and other parts of Gaza and the West Bank. The programme adapted its implementation strategy in order to reduce potential risks to staff and beneficiaries.

Some CBOs also mentioned the community’s resistance to the programme concept. According to the CBO Sawaed, some men in the south of Hebron refused to attend the gender courses and family meetings. Moreover, Hizb ut-Tahrir, a political movement, attempted to stop project activities by sending threats to the organisation's Facebook page and intimidating the team. The organisation, however, communicated with other religious leaders, who promoted the project and its messages positively, primarily through the *khutbat al-jum’a* (the Friday sermons).[[37]](#footnote-38) The project partners were able to proceed with the implementation of activities in a cautious manner and to take all precautions in order not to harm anyone from these unsafe conditions.

**Finding 4.2: The programme interventions implemented by CBOs (training, awareness, social media, policy paper and advocacy campaign) were relevant to ToC outcomes.**

ToC outcomes are: key CBOs and umbrella NGOs integrating/promoting gender responsive practices; and laws, policies and strategies to promote gender equality are drafted, revised and/or approved.[[38]](#footnote-39) CBOs promoted gender equitable behaviours in the community by encouraging men to participate in household chores and childcare. Moreover, CBOs themselves adopted by-laws on paternity leave and convinced other organisations, such as the Palestinian Labour Union, to endorse a paternity leave. Implementing partners also advocated the PA to endorse a paternity leave. In part thanks to this activism, on 1 March 2022, the PA adjusted the maternity leave from 10 to 14 weeks and the paternity leave to three days.

II: Effectiveness and Impact

EQ 5. To what extent has the MWGE programme contributed to behaviour and policy change, institutional and national capacity development, information and knowledge sharing, to promote gender equality and women’s empowerment (GEWE) across different settings?

The MWGE programme contributed to changing the attitudes and behaviour of the participants in the programme towards positive fatherhood and involving men in household chores, as well as gender equality more broadly. It also played an important role in the dissemination of knowledge extensively in the project locations using social media. The programme further contributed to amending policies related to giving paternity leave to male employees.

**Table 1: Outcomes for Phases I and II of the MWGE programme**

|  |  |  |
| --- | --- | --- |
|  | **Phase I (2015–2019)** | **Phase II (2019–2022)** |
| **Outcome statements** | Outcome 1: CSOs and other actors contribute towards legislative and policy change through evidence-based advocacy  Outcome 2: Civil society, including new and emerging movements, promotes gender equality effectively  Outcome 3: Communities engage in developing solutions to promote gender equality based on innovative approaches and best practices[[39]](#footnote-40) | Outcome 1: Communities have more gender equitable behaviours  Outcome 2: Key regional and national institutions (government, academia, faith-based institutions, media) and regional networks integrate/promote gender responsive practices  Outcome 3: Laws, policies and strategies promoting gender equality are drafted, revised and/or approved[[40]](#footnote-41)  Outcome 4: Effective management and coordination of programme |

**Finding 5.1.: The programme was largely effective in terms achieving its planned outcomes, in particular with respect to impact at the beneficiary and community levels as well as in effectively managing and coordinating the programme. It was also able to contribute to positive shifts in by-laws in multiple organizations, but less effective in its ability to influence national-level institutions and broader national policies and laws, in part due to the political situation. However, some successes are evident, most notably the contribution to the law on parental leave.**

Overall, the programme was effective in terms of achieving the indicators of outcomes 1, 3 and 4 of Phase II (see Table 1 above), including effecting individual and community-level change on gender attitudes and behaviours, contributing to changes in paternity leave legislation and in terms of effectively implementing the programme.[[41]](#footnote-42) It was less effective in achieving the indicators of outcome 2 – key regional and national institutions (academia, faith-based institutions, media) and regional networks integrate/promote gender responsive practices[[42]](#footnote-43) .This was in part due to the political situation, including the absence of the legislative council. Nonetheless, the programme presented the Ministry of Labour with a policy paper on the subject of progressive paternity leave – which was passed successfully into law in March 2022[[43]](#footnote-44). This occurred as a result of contributions by the National Committee (UN Women, Reform, MOL and other NGOs), which prepared the policy paper and led discussions with decision-makers in the Palestinian government. The programme also worked with local institutions, such as trade unions and NGOs, to integrate parental leave into their own institutional policies. Furthermore, UN Women worked with UNESCO on a study and code of conduct for producing and broadcasting gender sensitive media products.[[44]](#footnote-45)

The real shifts occurred at the meso level of the Theory of Change. For example, positive outcomes were noted within the CSO sector more than private companies. For example, 29 CSOs and one labour union established by-laws on paternity leave for their male employees thanks to the advocacy work of the MWGE programme and its CBO partners[[45]](#footnote-46).

**Finding 5.2.: The completion and launch of the Palestine IMAGES study facilitated effective engagement with key stakeholders in advocating for change based on the results of the study given the strength and framing of the evidence base.**

In Phase I, a key achievement was the successful completion and launching of the IMAGES study, in addition to which the programme effectively engaged village mukhtars (chiefs) who committed to disapproving early marriages for any partner under 18 years old.[[46]](#footnote-47) Religious councillors at community level also committed to promoting women’s inherence rights. As a result, some men gave their sisters their share of the inheritance. One CBO, Benna’, mentioned that working with influential men, such as religious councillors, community leaders and a mukhtar, impacted effectively on the community.[[47]](#footnote-48)

Moreover, in the first phase, CBOs focused their work on GBV, women’s inheritance, child marriage, and women's participation in public and political life; these topics were identified based on the results of the IMAGES survey, as was capacity building for community organisations to enable them to implement activities and outputs. The umbrella NGOs also provided guidance documents for CBOs and capacity-building based on these, including the Administrative and Financial Manual, and UN Women on the Adapted Code of Conduct for Media and Journalists.[[48]](#footnote-49)

In Phase I, UN Women with CBOs used positive deviance and peer-to-peer approaches effectively to engage men and youth in programme activities so as to ultimately achieve gender equality, and this was scaled up in Phase II.[[49]](#footnote-50) This approach gives participants a chance to have close dialogue and discussion with positive models, and to listen to their experiences, and thus it is easier for the person to be convinced of new perspectives and accept a change in behaviour towards the topics and messages of concerning the promotion of gender equality and women’s empowerment. CBOs such as Sawaed and many of the ‘positive deviants,’ who are the central actors in the peer-to-peer work, have continued advocating for gender equality beyond the scope of the programme.

**Finding 5.3.: The interventions in Phase II were able to build on successful experiences from the previous phase and also capitalise on the capacities that had been built among the implementing partners to effect progressive knowledge and attitude change in a number of domains – although pockets of resistance remain in relation to decision-making on perceptions of violence**

In Phase II, UN Women worked with the same umbrella NGOs and selected five CBOs in a competitive manner from those participating in Phase I. Community organisations used positive deviants by young women and men, as well as spouses, visited beneficiaries in their homes, and arranged a social camp for spouses participating in the programme. This modification of the positive deviant approach to not only target men, but rather couples and others who play a significant role in the men’s lives, such as siblings, provided a space for men and women as spouses/family members to discuss, listen to and participate in gender equality. This has had a positive effect in accelerating acceptance of the project ideas and effecting change at the level of participating families.[[50]](#footnote-51) Community organisations also worked to develop a range of social media tools in consultations and collaborations with positive deviance-couples.[[51]](#footnote-52) The five CBOs also developed a policy paper on paternity leave, adapted policies themselves and advocated for other civil society actors to do the same.[[52]](#footnote-53)

In Phase II, NGOs and CSOs succeeded in changing the attitudes and behaviours of the end beneficiaries, specifically with regard to equal participation in household chores between men and women. As a result, incidences of domestic violence within participating families decreased, for example verbal violence against the wife and against the children[[53]](#footnote-54). Baseline and endline assessments show an improvement in positive attitudes towards gender equality. Overall, for all male and female respondents, positive attitudes were measured as 36.9% (31.2% males, 41.6% females) at baseline, and had improved by +27.4% (+29.8% males, +25.4% females) to an average of 64.3% (61% males, 67% females) at the endline.[[54]](#footnote-55)However, around 44% of men still claimed that men took the final decision in their homes, 47% said that cooking and family care were women’s roles, and around a third said that men sometimes beat women in their families.

This evidence was triangulated in the FGDs,[[55]](#footnote-56) where beneficiaries reported that the inclusion of men and women in programme activities is more effective than focusing solely on men, as this enhances dialogue between men and women and contributes more quickly to acceptance of change. According to the women in FGDs, men’s engagement in household chores at home contributed to giving women the opportunity to spend quality time playing with children, participating in social and educational activities and sometimes working outside the home.[[56]](#footnote-57)

**Finding 5.4.: The programme successfully contributed to an enabling environment for policy change for increased gender equality, in particular on parental leave as well as in providing a strong evidence base for policymakers through the IMAGES study.**

Respondents reported that the programme has been highly effective in creating an enabling environment for policy-level changes to promote gender equality.[[57]](#footnote-58) CBOs addressed subjects such as endorsement of a paternity leave, women’s rights, and ending GBV. They also created new partnerships to continue working on these issues.[[58]](#footnote-59)

The IMAGES study has been influential in giving various policy actors a strong evidence base for their work on gender equality, and has been used by civil society, UN agencies, national actors as well as key development partners as a reference.[[59]](#footnote-60)

**Finding 5.5: The programme has produced a range of knowledge products, campaign material, as well as traditional and social media content and products, which have been used widely by the implementing partners. ‘Positive deviant’ participants have sought to amplify the messages from the community-based interventions by also relaying these on social media.**

The programme produced various knowledge materials, including short videos, songs, animation, stories, policy papers, booklets and participated in the broader Because I Am A Man campaign.[[60]](#footnote-61) In Palestine, the programme produced two videos that received high engagement on social media and were used in trainings and discussions. The project also produced the ‘Out of the Box’ Manual, at the regional level during Phase I, as a knowledge product and code of conduct for journalists.[[61]](#footnote-62) NDC adapted the advocacy manual for youth, developed by UN Women in Phase I, and used it in training the CBOs. Data from the IMAGES study has been used extensively in workshops by implementing partners for raising awareness. For example, the Decent work for women programme and HAYA GBV used IMAGES to inform programming[[62]](#footnote-63).

The umbrella organisations NDC, WATC as well as the implementing CBOs produced knowledge and outreach products and used them effectively to engage more couples in programme interventions.[[63]](#footnote-64) Positive deviants in Dura in the southern West Bank also reported the production of 14 radio episodes on gender equality on local radio (Voice of the Negev).[[64]](#footnote-65) Peer-to-peer couples have actively engaged on use of social media to promote gender equality, often coordinating their engagement with each other, thereby reiterating and amplifying the messages of the community-based interventions.[[65]](#footnote-66)

III: Efficiency

EQ 6. Has MWGE been efficient, achieving high-impact work in a cost-effective way, while using processes and systems to enable sufficient resources to be made available in a timely manner to achieve planned results?

Overall, the programme was efficient in terms of using financial and human resources at various levels, building capacities, implementing the programme activities, and documenting its achievements and outputs. In specific areas, the programme was less effective in building the financial capabilities of small CBOs. According to NDC, part of the commitment of the programme in the first phase was to build the financial and administration capacities of CBOs in order to ensure the sustainability of the programme at the CBO level.**Finding 6.1.: UN Women and umbrella NGOs (NDC and WATC) have been efficient in selecting CBOs and administering grants, both financially and programmatically.**

The Palestine country office received 13% (1.13M USD) of the Phase I budget (8.72M USD), and 15% (0.93M USD) of the total Phase II budget (7.18M USD). Importantly, in Phase II, the Palestine CO used only 10% of its funding for the purposes of capacity building. This was by far the least amount used compared to other Phase I and II countries (next highest was Lebanon with 24%)[[66]](#footnote-67), yet the country office gained significant results as they were able to build on previous capacity-building in Phase I. For example, the umbrella organisations selected by UN Women (NDC as the umbrella organisation and WATC as its partner) were efficient in grants management, capacity building and gender equality polices and strategies. They worked with 11 CBOs in Phase I and with 5 CBOs in Phase II. All CBOs were selected based on a transparent call for proposals in the West Bank and Gaza.[[67]](#footnote-68) A grants manager has been appointed by NDC, and there are two coordinators, one from WATC and the other from NDC, in addition to short-term trainers and consultants with experience in the areas of gender, grant management, and financial and strategic matters. WATC was responsible for providing technical support to CBOs in the West Bank and monitoring the CBOs grants there, while NDC was responsible for grants management for Both Gaza and West Bank, and also provided capacity building trainings to CBOs in Gaza.

The NDC and WATC coordinators were responsible for collecting data from CBOs to update the outputs indicators, and submit quarterly reports to UN Women through NDC. Effective coordination was in place between UN Women, umbrella NGOs and local organisations. This effective coordination between the employees of all organisations and at different levels was reflected in the implementation of activities and in achieving the results of the programme.

CBOs reported the level of cooperation and benefit they obtained from the NDC and WATC grants team and consultants to implement their grants, especially during Phase I in the field of institutional building, while in Phase II the role of grant coordinator focused on following up the implementation of activities, and not on institutional building issues.[[68]](#footnote-69)

**Finding 6.2: NDC conducted institutional development training for CSOs, specifically in administration, financial management, gender and masculinity, communication policy development and advocacy campaigns. However, some CBOs still need capacity building in administrative and financial management( such as Sawaed), while 3 CBOs out of 4 interviewed asked for training in** **monitoring, evaluation and learning (MEL), though some of these were beyond the scope of the programme.**

NDC and WATC designed capacity-building programmes for the selected CBOs based on their needs to build their capacities in institutional and gender issues and enabled them to achieve the grants results. Funds were given to CBOs with sufficient financial and administrative experience. Smaller CBOs were also engaged in the project to benefit from the grant. For example, the Al Ofoq organisation collaborated with Sawaed, and Al Walid Association collaborated with the Media Forum in Gaza. NDC and WATC conducted the interventions detailed below.[[69]](#footnote-70) This approach enables to strengthen the capacity of small CBOs to run their future grants autonomously.

In Phase I, all interviewed CBOs stated that the programme trained their staff on gender equality, working on transforming masculinities, gender mainstreaming, proposal writing, planning and grants management, communication, and strategic planning.[[70]](#footnote-71) The staff also participated in training in subjects such as sharing household chores, childcare, and lobbying and advocacy.

The capacity building training was reported by CBOs as being efficient in terms of the number of training hours, follow-up and the types of topics discussed during the training. CBOs applied the knowledge and skills they received during the training in building their organisational capacity, and it helped them to implement the grants activities.

Moreover, NDC consultants assisted the CBOs in developing a strategic plan document and administrative and financial procedural manuals. However, some CBOs, such as Benna’ and Sawaed, still reported needing further training in , funding mobilisation, reporting, and financial administration, though these were to some extent beyond the scope of the programme.[[71]](#footnote-72)I

With respect to implementation timelines, despite the restrictions caused by political and security constraints and by COVID-19, the CBOs completed grant activities and outputs by March 2021. However, one organisation, Sawaed, wo received a no-cost extension until August 2021, reported that they did not receive the final instalment until December 2021, owing to their challenges and delays in preparing the financial report for the final instalment.[[72]](#footnote-73)

**Finding 6.3.: The** **UN Women Palestine country office felt that it had insufficient human resources to run the programme effectively.**

The UN Women country office stated that focusing on work with umbrella NGOs, grants with CBOs and relations with regional offices, with the available resources burdened the team unsustainably. Moreover, although Phase II had two staff members working on the programme, namely a full-time programme coordinator and a part-time programme associate, the division of the workload was initially inefficient. This occurred as a result of the programme coordinator originally being fully accountable at national office level, via the national representative, despite the role being regionally funded. However, a ‘dotted line’ was added in terms of line management which connected the MWGE Programme Manager. This facilitated access for the Programme Manager to performance management review discussions taking place at country office level. Nonetheless, the programme was able to achieve its objectives and outcome results, [[73]](#footnote-74) although the UN Women country office suggested having an additional full-time employee to be responsible for communication, outreach activities and field monitoring.

IV: Gender and Human Rights

EQ 7. To what extent was a human rights-based and gender transformative approach incorporated in the design and implementation of the programme?

While the programme implemented rights-based and gender transformative approach, CBOs and beneficiaries need more awareness-raising and capacity-building on these. The terminology of human based and gender transformative approaches and the links between theme were not clear to all CBOs or beneficiaries. Due to the socio-political context and government opposition, LGBT perspectives were not integrated into the programme in Palestine as they were seen as too sensitive for the context, and the engagement with persons with disabilities was not systematic. The scope of the programme focus on gender equality and part of the rights is the LGBT, however, due to the sensitivity of this issue it was not tackled by the programme.

**Finding 7.1.: The project used gender equality concepts as a thematic reference for all interventions – although there was limited use of a sophisticated a human rights-based approach. Although some progress was made, most people at community level, including men, still have harmful attitudes towards gender equality. This means moreinterventions should be provided at community level.**

In spite of being relatively successful in bringing about change at the individual level, and successfully engaging with some key community and faith leaders, the programme has not been able to affect a whole-scale sustainable, positive shift in community attitudes and behaviours on gender equality. Moreover, individuals who have gone through positive change processes have faced resistance from peers, community and family members. Furthermore, some communities in Palestine have seen increasing organised resistance to the promotion of gender equality under the banner of ‘opposition to CEDAW.’[[74]](#footnote-75) Although the evaluation team has no evidence whether this push-back was the first of its kind at community level, it stands to reason that this is unlikely because some community members already understood the implications of messaging on CEDAW issues.

the umbrella NGOs, CBOs and participants do not appear to perceive the programme through a human rights-based approach lens. Two of the CBOs interviewed, as well as some positive deviants and peer to peer couples used the term ‘help’ to refer to sharing of responsibility by men, suggesting that male participants still act from a place of privilege rather than a genuine understanding of equality. This means that men will probably have to do a lot of unlearning before acknowledging that gender equality is a human right. As a result, the gender transformative potential of interventions have been partially undermined.

**Finding 7.2: The programme incorporated the principle of Leave No One Behind to a limited extent by reaching vulnerable communities; however, the programme interventions did not systematically involve the most vulnerable population categories, specifically persons with disabilities and older people.[[75]](#footnote-76)**

The programme incorporated the principle of Leave No One Behind to some extent. NDC and WATC reported that the programme targeted families in marginalised areas, including in the south of Hebron and Gaza. Most of these families had no reliable access to electricity or the Internet. However, persons with disabilities were not included systematically in the programme, although girls with disabilities suffer more than women without disabilities from sexual violence and a lack of access to services (education, work, social and recreational services). The Palestinian Community Violence Survey, (2019), indicates that 27% of individuals with disabilities (18-64 years old) who have never been married have been subjected to violence at least once by a family member, with 19% in the West Bank compared to 35% in the Gaza Strip. It was found that a third of them had been subjected to psychological violence, and nearly a fifth had been exposed to physical violence.[[76]](#footnote-77)

The survey showed that 85% of women with disabilities were exposed to multiple forms of violence: 65.3% were exposed to physical violence, 92.3% were subjected to psychological violence, 13.3% were subjected to sexual violence, while 85.3% were exposed to economic violence.[[77]](#footnote-78) Moreover, the programme was not designed to also systematically target marginalised elderly people who may suffer from various forms of gender discrimination, for example older women, who are poorer and more vulnerable to domestic violence.[[78]](#footnote-79) LGBT persons and perspectives were not openly or explicitly included in the programme due to political opposition and the prevailing socially conservative environment. These challenges were consciously recognised by UN Women.[[79]](#footnote-80)

EQ 8. What are the indications that MWGE’s interventions and approaches will be sustained?

Knowledge, attitude and behaviours in promoting and practicing gender equality are likely to be sustained at the individual level with respect to positive deviants and peer couples. However, more work should be done at community level to eliminate gender inequalities and the resistance to the CEDAW convention. Capacity building results on gender mainstreaming and advocacy will be likely be maintained, although more attention should be paid to capacity building in terms of financial sustainability in future interventions, as this dimension remains limited for CBOs.

**Finding 8.1.: The knowledge and capacity building provided to CSOs will have sustained positive impacts, and the various outputs of the programme, such as knowledge products, toolkits, manuals, and outreach and advocacy products can continue to be put to use.**

The programme built the capacity of CSOs to support gender equality through training on gender, masculinity, proposal writing, volunteer management, financing, strategic planning and knowledge production. The capacity building initiatives have enabled CSOs to continue their efforts towards achieving gender equality. Hence the programme interventions are likely to be sustained through the knowledge the staff of these organisations gained, as well as any accompanying materials and changes in ways of working that have developed as a result of capacity building activities. Staff will use their skills to design future interventions and mobilise resources. However, CSOs reported they still need further capacity building and training in fund management and narrative and financial reporting.[[80]](#footnote-81)For example, the staff of the Palestinian Entrepreneurship Creative Woman, a CBO in Jenin, used the skills they learned to write proposals for fundraising so as to continue promoting gender equality.[[81]](#footnote-82)

Furthermore, the programme ensured national ownership of interventions, and CBOs feel entitled to implement and sustain them. This is evident in that CBOs are currently searching for funds to expand/sustain the programme’s impact. These CBOs assume ownership as the interventions were relevant to and built on their visions, strategies and frameworks. For example, Reform received funds from Oxfam,[[82]](#footnote-83) and Benna received funds to continue the interventions in Gaza.[[83]](#footnote-84)

**Finding 8.2: The positive behaviours that men and women acquired during the programme are continuing, particularly in terms of men’s participation in taking on the responsibilities of domestic work, using positive parenting principles and not practicing violence against their families.**

MGWE resulted in established informal support networks in different areas in Palestine. These networks comprise participants (couples) who will hold each other accountable and support the wider community. All interviewed participants confirmed that friendships and personal bonds resulted from their participation in the programme, leading to the formation of informal supportive networks. Through these networks, participants will continue promoting gender equality in their circles and using social media (Facebook, public platforms) for promoting positive messages related to gender and women rights.[[84]](#footnote-85)

VI: Evidence, Learning and Knowledge Management

EQ 9. How is the programme generating, utilising and sharing lessons and knowledge?

The Palestine CO leveraged multiple types of knowledge products and channels for partner capacity building, but also for the purposes of engaging beneficiaries. South-south learning exchanges featured heavily in positive feedback – despite some concerns about the timing of the exchanges. Downstream from this, the CO and CBO partners noted some tensions around the framing of knowledge products given that they received as part of a ‘western’ or ‘rights-based’ agenda. Nevertheless, there are multiple examples of uptake – including some notable examples of contribution to increased capacity on policy advocacy, as well as some indicative examples of policy change at government level.

**Finding 9.1.: The programme generated an unexpected positive momentum, with beneficiaries engaging actively on social media to support the project messages through spreading awareness and responding to negative comments.**

In spite of resistance, the programme was also able to create positive momentum towards increased gender equality. All interviewed participants confirmed their positive engagement with the knowledge products promoted on social media. Some decided to join the programme as a result of social media outreach campaigns, indicating that social and mainstream media were effective tools in spreading the programme’s messages.[[85]](#footnote-86)

**Finding 9.2.: The regional approach facilitated the exchange of experiences between CBOs as well as knowledge-sharing regionally, including the sharing of Palestinian outreach and advocacy products with other countries.**

The programme created partnerships and shared knowledge at local, country and regional levels. South–South learning visits were organised to Indonesia and South Africa, providing the space for UN Women, CBOs and other stakeholders to share good practices, lessons learned and many effective methods they have developed at country level for engaging men and boys in gender equality. Participants from Palestine benefited from the visit to present the legal obstacles facing Palestinian women in Islamic Sharia, and also benefited from the jurisprudence and interpretations presented to develop the status of women under Islamic laws. Palestinian CBOs were also able to connect with Lebanese, Egyptian and Moroccan implementing partners and share experiences, which was greatly appreciated, even if it was in part seen as coming too late in the implementation stage. One CBO, Sawaed, shared the films that had been produced with other local CBOs with implementing partners in Lebanon.[[86]](#footnote-87)

**Finding 9.3.: CBOs reported that donor visibility sometimes negatively affected beneficiaries’ acceptance of interventions. The community is more likely to resist interventions associated with what they described as ‘donors with western agendas.’**

CBOs reported that donor visibility – for example through logos – was at times detrimental to the willingness of intended beneficiaries to engage with, let alone accept key messages on equality. This was especially the case in some of the more socially conservative communities in Palestine, including those where there has been ‘anti-CEDAW’ mobilisation. This issue was raised by three CBO - 2 in West Bank and one in Gaza - as well as in separate feedback from Sida[[87]](#footnote-88).

**Finding 9.4.: The programme was able to successfully utilise a wide range of different modalities for promoting its messages, including both new and more traditional media. These have been especially successful in engaging with younger men and women.**

The programme has used role-playing, theatre, debates, films, songs, radio and social media as effective tools for engaging young men and women in gender equality discussions and programmes. For example, Sharek Youth Forum promoted gender equality in 10 boys’ schools in Ramallah through mobile theatre.[[88]](#footnote-89) These approaches are most effective when they can amplify each other and also be linked to other programme activities.

**Finding 9.5.: The IMAGES research has proven to be an effective entry point for engaging with various audiences on issues of gender equality, while also providing a solid evidence base for policy advocacy and decision-making by various national and international actors, including national ministries.**

IMAGES findings have been presented and discussed in community events at Birzeit, Bethlehem, An Najah and Al Quds Universities in Palestine. They also were taken up by national government actors, development partners and national NGOs, and have also been taken up by media nationally and internationally. The findings of the research were also used as a key reference by donors, international and national NGOs. The IMAGES study was used by the implementing partner Reform to influence a MoL strategy paper on parental leave, which in turn contributed to the successful passing of the law in 2022.

Lessons Learned

* The programme utilised social and mainstream media effectively to share the knowledge products and reach a wider audience. Although media contributed to some extent towards raising people’s awareness of gender equality, social impact on programme and population levels requires more time to manifest. Proof of impact can be measured by collecting anecdotal evidence and quantitative measurement over time.
* ‘Fatherhood’ as an entry point into communities and households proved to be an appropriate and relevant framing to involve men as actors for equality. The programme also revealed that men need safe spaces to share their experiences and reflect on how patriarchy affects them, as a first step towards changing discriminatory attitudes and behaviours. Also, high-visibility celebrity or community-based role models, influencers of all genders and strategic public communications campaigns are practical tools to amplify and increase outreach.
* Although the programme tried to be as inclusive as possible by incorporating the principles of Leave No One Behind, the interventions did not systematically include persons with disabilities and marginalised populations, nor did they address multiple forms of discrimination. Such interventions should target youth with disabilities, extend to marginalised areas, and incorporate intersectionality in a more creative and strategic way (for example when dealing with issues pertaining to LGBT people) to prevent backlash from conservative forces.
* More resources need to be invested in building local organisations to ensure they can organise and mobilise in a structured manner to sustain the programme’s impact. Donors and international organisations have a responsibility to help organisations they partner with grow from the experience.

Conclusions

**Conclusion 1:** The programme is demonstrably relevant to the national context and aligns with national gender polices and priorities. This alignment and coherence was supported by intensive engagements with national civil society stakeholders, as well as with programme beneficiaries, while navigating an unstable political context and problematic covid-19 lockdown procedures. The programme managed this by drawing on its comparative advantage to manoeuvre onto online communications and discussion spaces, and by re-purposing funds for knowledge production and exchange. However, limited consultations with government line ministries, and instances of community backlash, suggest some room for improvement in terms of design and engagement around interventions. (Findings 1.1, 1.2, 1.3, 1.4, 2.1, 2.2, 3.1, 3.2)

**Conclusion 2**: The Theory of Change has remained a strategic tool for the CO in tat it provided monitoring assumptions and their reflection on outputs by developing measures to mitigate risk factors that may affect the implementation of activities and outputs. While the change pathways and associated assumptions remained broadly in alignment with interventions, explicit documentation or ongoing reflection of the ToC in relation to ongoing programmatic and political context was not clearly evident in reporting documents. (Findings 4.1, 4.2)

**Conclusion 3**: In terms of effectiveness, the Palestine CO demonstrated contributions to knowledge and attitude change (some changes in behaviour were evident via primary evidence from FGDs during the evaluation, but these findings were limited to a very small sample). The activities in Phase II were able to build on successful experiences from the previous phase and also capitalise on the capacities that had been built among the implementing partners to effect progressive knowledge and attitude change in a number of domains – although pockets of resistance remain. (Findings 5.1, 5.2, 5.3)

**Conclusion 4:** The programme successfully contributed to an enabling environment for policy change for increased gender equality, in particular on parental leave as well as in providing a strong evidence base for policymakers via the IMAGES study – although associated findings from the study were not approved by the Bureau of Statistics, which limits the credibility of the evidence base. (Finding 5.4)

**Conclusion 5:** Overall, the programme was efficient in terms of using financial resources at various levels, building capacities, implementing the programme activities, and documenting its achievements and outputs. Lessons were learnt in terms of the accountability lines of the human resources infrastructure, and in specific areas, the programme was less effective in building the financial capabilities of small CBOs. The model of using Umbrella organisations for implementation came with pros and cons, suggesting that some re-strategizing around this form of engagement is pertinent. (Findings 6.1, 6.2, 6.3)

**Conclusion 6**: From a ‘Leave No-one Behind’ perspective, the terminology of human rights-based and gender transformative approaches - and the links between them - were not clear to all CBOs or beneficiaries, and due to the socio-political context and government opposition, LGBT perspectives were not integrated into the programme, while the engagement with persons with disabilities was not systematic.(Findings 7.1, 7.2)

**Conclusion 7:** Capacity building results on gender mainstreaming and advocacy will be likely be maintained, supported by the multiple types of knowledge products and channels evident for partner capacity building (although to a lesser extent, financial capacity). There are also multiple examples of knowledge uptake suggesting potential for sustained change – including some notable examples of contribution to increased capacity on policy advocacy, as well as some indicative examples of policy change at government level. (Finding 5.5, 9.1, 9.2, 9.3, 9.4, 9.5)

Recommendations

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
| **Recommendation** | | **Level** | **Linked conclusions** | **Directed** | **Ranking** | **How Action Can be Supported** |
| **1** | Update assumptions and pathways in the Theory of Change TOC, and reflect on the ongoing utility and reporting of deviations in relation to the regional TOC. This process enhances ownership of the TOC at CO level, and facilitates feedback and accountability to ROAS | Strategic | 1, 2 | UN Women Office and ROAS | **Med** | Discuss in technical coordination meetings, and planning for potential phase III activities – inc. overarching ‘ways of working’ guidance documents outlining shared responsibilities |
| **2** | Capitalise on the capacities that had been built among the implementing partners by shifting from an ‘Umbrella’ model to direct engagements for the purposes of efficiency and tailored approaches – especially in relation to real-time advocacy. | Programmatic | 2, 7 | UN Women office and implementing partners | **High** | Engage with implementing partners in phase III planning to develop memoranda of understanding, especially in relation to policy change goals |
| **3** | Maximise the utility of the IMAGES study with pre-existing stakeholders by inputting into demographic studies, situation analysis, and other context assessments to ensure knowledge, attitude and practice evidence concerning men and boys are mainstreamed into organisational and governmental planning (as recommended by BZU IWS) | Programmatic | 4 | Institute of Women’s Studies (IWS) at Birzeit University (BZU), The NGO Development Center (NDC) and the Women’s Affairs Technical Committee (WATC) | **Med** | Conduct detailed feminist political economy analysis with organisation such as IWS or NDC to map where IMAGES evidence (and corresponding evidence) can be utilised to affect change in alignment with strategic goals |
| **4** | Reinvigorate consultations with government line ministries and create room for enhanced dialogue in terms of design and engagement around interventions for Phase III | Strategic | 1, 3 | Ministry of Women’s Affairs  Ministry of Labour  Ministry of Planning and Administrative Development  Ministry of Finance and the Palestinian Central Bureau of Statistics (PCBS), | **High** | Engage with other UNW CO teams working on WPS or WEE to determine appropriate entry points to relevant government ministries. UN Women could also facilitate access through engagements with other UN agencies, country coordinator, or Sida networks |
| **5** | Build on experimental and innovative approaches to advance gender equality ( e.g. the positive deviants and peer-to-peer methods) and mainstream within partners and CO operations | Operational | 3 | UN Women country office, ROAS, and implementing partners | **Low** | Draw on the evaluation ‘comparator study’ to determine areas of promising practice that can be harnessed, and facilitate follow-up on prospects via learning exchanges |
| **6** | Expand on the alignment to the LNOB agenda by Improving use and understanding of the terminology of human rights-based and gender transformative approaches - and the links between them – as well improving engagements with persons with disabilities and finding creative ways to address the needs and interests of the LGBT community | Operational | 1, 3, 6 | UN Women country office, ROAS, and implementing partners | **Low** | Draw on existing HRBA toolkits and UNEG guidance and ensure staff and partners continue to reduce ‘mainstreaming fatigue’ by highlighting utility of HRBA in operational guidelines and training. Engage with disabled persons platforms, and examine promising practice concerning the engagement of LGBT communities while ensuring a ’do no harm’ approach |
| **7** | Review instances of ‘backlash’, and remaining pockets of resistance at community level to determine operational lessons relating to messaging and moving beyond knowledge, attitudes and practice-centred interventions in order to add broader gender and social norm change interventions | Programmatic/ operational | 1, 3 | UN Women country office, ROAS, and implementing partners | **High** | Reflect with partners on the foundations and fallout of ‘backlash’ and build pre-emptive considerations into programmatic risk matrix, while drawing on both the evaluation comparator and social norms Thematic Studies for guidance |
| **8** | Engage implementing partners with capacity development support on the subject of resource mobilisation and scale-up strategies by brokering introductions to opportunities related to GEWE, and demonstrating best practice on proposal writing | Programmatic | 7 | UN Women country office, Sida, ROAS, and implementing partners | **Med** | Draw on ROAS and wider UN Women knowledge catalogue to develop a suite of guidance materials to support implementing partners in proposal writing. This initiative could be supported by SIDA in terms of facilitating introductions to donor community at national level and beyond |

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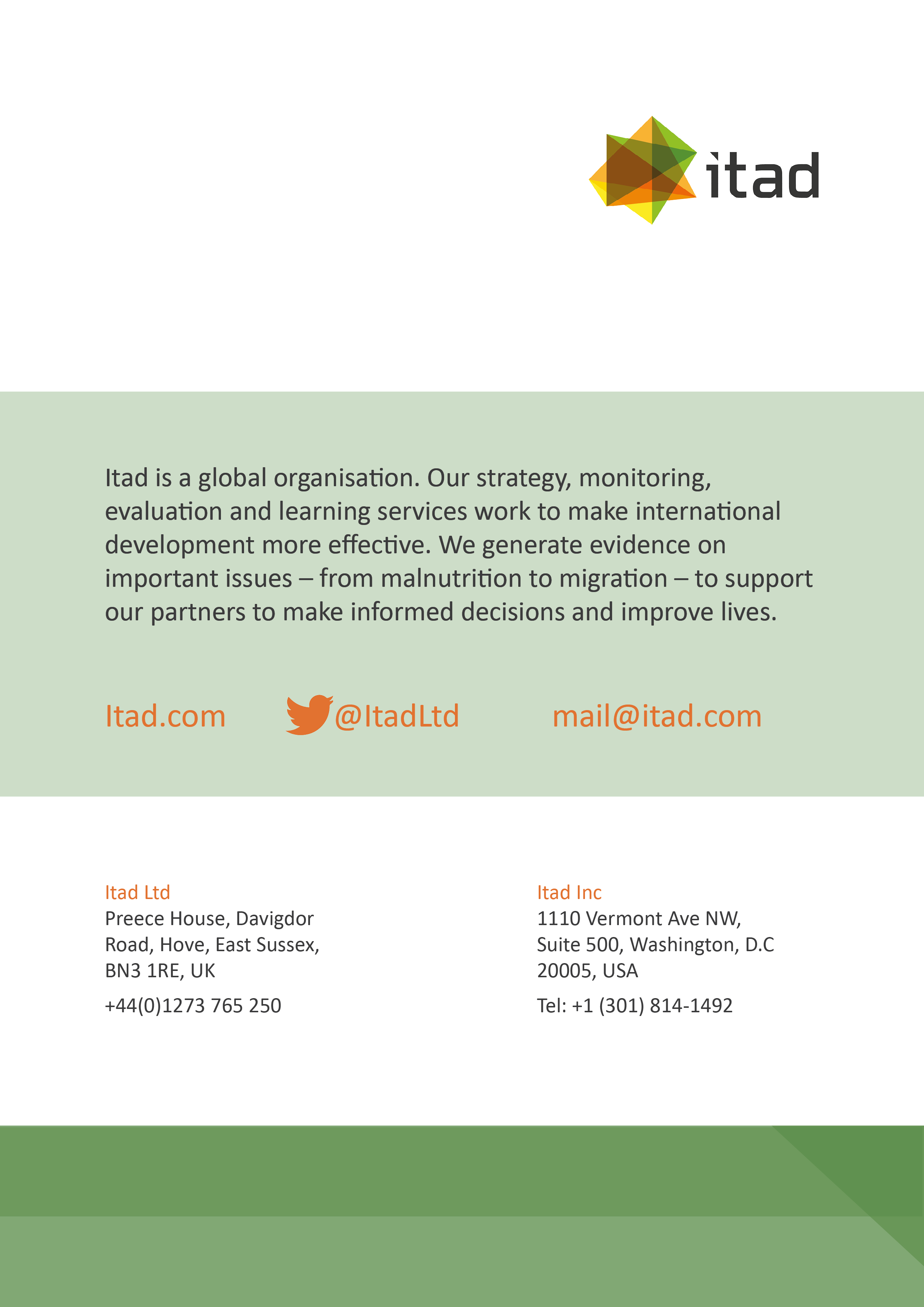
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58. KII 39 [↑](#footnote-ref-59)
59. KII 79 [↑](#footnote-ref-60)
60. KII 39, Knowledge Products Case study – annex 1 (IMAGES study, Media Monitoring research, Handbook on engaging men as allies, Analytical report of the national violence prevalence survey 2019) [↑](#footnote-ref-61)
61. KII 39. [↑](#footnote-ref-62)
62. ROAS Fourth Report, p. 13 [↑](#footnote-ref-63)
63. KII 40, KII 41, KII 42 [↑](#footnote-ref-64)
64. FGD 15. [↑](#footnote-ref-65)
65. KII 43, KII 44, KII 45, KII 46 [↑](#footnote-ref-66)
66. Strategic Analysis – ROAS (2022) [↑](#footnote-ref-67)
67. Annual Report 2015-2019. [↑](#footnote-ref-68)
68. Annual Report 2015-2019. [↑](#footnote-ref-69)
69. KII 40, KII 41, KII 42 [↑](#footnote-ref-70)
70. KII 43, KII 44, KII 45, KII 46 [↑](#footnote-ref-71)
71. KII 39, KII 43, KII 44, KII 45, KII 46 [↑](#footnote-ref-72)
72. KII 43 [↑](#footnote-ref-73)
73. KII 39 [↑](#footnote-ref-74)
74. KII 39, KII 79 [↑](#footnote-ref-75)
75. While the latter were not planned as direct beneficiaries, they were indirectly affected, but not systematically. Some of the young men who participated in the programme said that through the programme they had learned how to support both their wives and elderly mothers in doing housework, though this was not systematically integrated into the programme [↑](#footnote-ref-76)
76. https://www.pcbs.gov.ps/PCBS-Metadata-en-v4.3/index.php/catalog/693 [↑](#footnote-ref-77)
77. [https://www.masarat.ps/article/](https://www.masarat.ps/article/5483/%D9%88%D8%B1%D9%82%D8%A9-%D8%AD%D9%82%D8%A7%D8%A6%D9%82-%D9%85%D8%A4%D8%B4%D8%B1%D8%A7%D8%AA-%D8%A7%D9%84%D8%B9%D9%86%D9%81-%D8%B6%D8%AF-%D8%A7%D9%84%D9%86%D8%B3%D8%A7%D8%A1-%D8%B0%D9%88%D8%A7%D8%AA-%D8%A7%D9%84%D8%A5%D8%B9%D8%A7%D9%82%D8%A9-%D9%81%D9%8A-%D8%A7%D9%84%D8%B6%D9%81%D8%A9-%D8%A7%D9%84%D8%BA%D8%B1%D8%A8%D9%8A%D8%A9-%D9%88%D9%82%D8%B7%D8%A7%D8%B9-%D8%BA%D8%B2%D8%A9?fbclid=IwAR1BTBwX3-Ug6fQK17hChENj0yvbt0cTP4UCh3MmSWjc6ApuhsUIyzK2Q_8) visited by ITAD expert on 26 May 2022 [↑](#footnote-ref-78)
78. United Nations Population Fund (UNFPA) study about Violence against Older People in Palestine, 2019. [↑](#footnote-ref-79)
79. KII 39 [↑](#footnote-ref-80)
80. KII 43, KII 44, KII 45, KII 46 [↑](#footnote-ref-81)
81. MWGE Annual Reports 2015-2019. [↑](#footnote-ref-82)
82. KII 45 [↑](#footnote-ref-83)
83. KII 46 [↑](#footnote-ref-84)
84. FGDs 13-21 [↑](#footnote-ref-85)
85. FGDs 13-21 [↑](#footnote-ref-86)
86. KII 43 [↑](#footnote-ref-87)
87. KII 41, 42, 44, 79 [↑](#footnote-ref-88)
88. MWGE Annual Reports 2015-2019. [↑](#footnote-ref-89)